

General Assembly

Raised Bill No. 5493

February Session, 2010

LCO No. 2157

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Referred to Committee on Education

Introduced by: (ED)

AN ACT CONCERNING STRATEGIC PLANNING IN STATE EDUCATION POLICY AND CHARTER SCHOOL FUNDING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 10-66aa of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2011*):
- 3 As used in sections 10-66aa to 10-66ff, inclusive, <u>as amended by this</u>
- 4 <u>act,</u> and sections 10-66hh to 10-66kk, inclusive, as amended by this act:
- 5 (1) "Charter school" means a public, nonsectarian school which is
- 6 (A) established under a charter granted pursuant to section 10-66bb, as
- 7 amended by this act, (B) organized as a nonprofit entity under state
- 8 law, (C) a public agency for purposes of the Freedom of Information
- 9 Act, as defined in section 1-200, and (D) operated independently of any
- 10 local or regional board of education in accordance with the terms of its
- 11 charter and the provisions of sections 10-66aa to 10-66ff, inclusive, as
- 12 <u>amended by this act</u>, provided no member or employee of a governing
- 13 council of a charter school shall have a personal or financial interest in
- 14 the assets, real or personal, of the school;

- school that is converted into a charter school and is approved by the
- 17 local or regional board of education of the school district in which it is
- 18 located and by the State Board of Education pursuant to subsection (e)
- of section 10-66b, as amended by this act; [and]
- 20 (3) "State charter school" means a new public school approved by
- 21 the State Board of Education pursuant to subsection (f) of section 10-
- 22 66bb, as amended by this act;
- 23 (4) "Net current expenditures" means total current educational
- 24 expenditures, less expenditures described in subparagraphs (A) to (G),
- 25 <u>inclusive</u>, of subdivision (3) of section 10-261, and less expenditures for
- 26 out-of-district special education placements and less the amount of any
- 27 <u>federal funds received by the school district;</u>
- 28 (5) "Net current expenditures per pupil" means net current
- 29 expenditures divided by the amount of resident students, as defined in
- 30 section 10-262f, in a sending district; and
- 31 (6) "Sending district" means any school district that sends students it
- 32 would otherwise be legally responsible for educating to another
- 33 <u>district to attend a charter school</u>.
- Sec. 2. Subsections (a) to (c), inclusive, of section 10-66bb of the
- 35 general statutes are repealed and the following is substituted in lieu
- 36 thereof (Effective July 1, 2011):
- 37 (a) On and after July 1, 1997, the State Board of Education may grant
- 38 [, within available appropriations,] charters for local and state charter
- 39 schools in accordance with this section.
- 40 (b) Any person, association, corporation, organization or other
- 41 entity, public or independent institution of higher education, local or
- 42 regional board of education or two or more boards of education
- 43 cooperatively, or regional educational service center may apply to the
- 44 Commissioner of Education, at such time and in such manner as the

commissioner prescribes, to establish a charter school, provided no nonpublic elementary or secondary school may be established as a charter school and no parent or group of parents providing home instruction may establish a charter school for such instruction.

- (c) The State Board of Education shall review, annually, all applications and grant charters in accordance with subsection (f) of this section. [(1) Except as provided for in subdivision (2) of this subsection, no state charter school shall enroll (A) (i) more than two hundred fifty students, or (ii) in the case of a kindergarten to grade eight, inclusive, school, more than three hundred students, or (B) twenty-five per cent of the enrollment of the school district in which the state charter school is to be located, whichever is less. (2) In the case of a state charter school found by the State Board of Education to have a demonstrated record of achievement, such school may, upon application to and approval by said board, enroll up to eighty-five students per grade, if within available appropriations.] The State Board of Education shall give preference to applicants for charter schools that will serve students who reside in a priority school district pursuant to section 10-266p or in a district in which seventy-five per cent or more of the enrolled students are members of racial or ethnic minorities and to applicants for state charter schools that will be located at a work-site or that are institutions of higher education. In determining whether to grant a charter, the State Board of Education shall consider the effect of the proposed charter school on the reduction of racial, ethnic and economic isolation in the region in which it is to be located, the regional distribution of charter schools in the state and the potential of over-concentration of charter schools within a school district or in contiguous school districts.
- Sec. 3. Section 10-66ee of the 2010 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2011):
- 76 (a) For the purposes of education equalization aid under section 10-

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262h a student enrolled (1) in a local charter school shall be considered a student enrolled in the school district in which such student resides, and (2) in a state charter school shall [not] be considered a student enrolled in the school district in which such student resides.

(b) The local board of education of the school district in which a student enrolled in a local charter school resides shall pay, annually, in accordance with its charter, to the fiscal authority for the charter school for each such student the amount specified in its charter, including the reasonable special education costs of students requiring special education. The board of education shall be eligible for reimbursement for such special education costs pursuant to section 10-76g.

[(c) (1) The state shall pay in accordance with this subsection, to the fiscal authority for a state charter school for each student enrolled in such school, for the fiscal year ending June 30, 2006, seven thousand six hundred twenty-five dollars, for the fiscal year ending June 30, 2007, eight thousand dollars, for the fiscal year ending June 30, 2008, eight thousand six hundred fifty dollars, for the fiscal year ending June 30, 2009, and each fiscal year thereafter, nine thousand three hundred dollars. Such payments shall be made as follows: Twenty-five per cent of the amount not later than July fifteenth and September fifteenth based on estimated student enrollment on May first, and twenty-five per cent of the amount not later than January fifteenth and the remaining amount not later than April fifteenth, each based on student enrollment on October first. If the total amount appropriated for grants pursuant to this subdivision exceeds eight thousand six hundred fifty dollars per student for the fiscal year ending June 30, 2008, and exceeds nine thousand three hundred dollars for the fiscal year ending June 30, 2009, the amount of such grants payable per student shall be increased proportionately, except that such per student increase shall not exceed seventy dollars. Any amount of such appropriation remaining after such per student increase may be used by the Department of Education for supplemental grants to interdistrict magnet schools pursuant to subdivision (2) of subsection (c) of section 10-264l to pay

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for a portion of the audit required pursuant to section 10-66ll, to pay for expenses incurred by the Department of Education to ensure the continuity of a charter school where required by a court of competent jurisdiction and, in consultation with the Secretary of the Office of Policy and Management, to pay expenses incurred in the creation of a school pursuant to section 10-74g. For the fiscal year ending June 30, 2005, such increase shall be limited to one hundred ten dollars per student. (2) In the case of a student identified as requiring special education, the school district in which the student resides shall: (A) Hold the planning and placement team meeting for such student and shall invite representatives from the charter school to participate in such meeting; and (B) pay the state charter school, on a quarterly basis, an amount equal to the difference between the reasonable cost of educating such student and the sum of the amount received by the state charter school for such student pursuant to subdivision (1) of this subsection and amounts received from other state, federal, local or private sources calculated on a per pupil basis. Such school district shall be eligible for reimbursement pursuant to section 10-76g. The charter school a student requiring special education attends shall be responsible for ensuring that such student receives the services mandated by the student's individualized education program whether such services are provided by the charter school or by the school district in which the student resides.

(d) On or before October fifteenth of the fiscal years beginning July 1, 2001, and July 1, 2002, the Commissioner of Education shall determine if the enrollment in the program for the fiscal year is below the number of students for which funds were appropriated. If the commissioner determines that the enrollment is below such number, the additional funds shall not lapse but shall be used by the commissioner for (1) grants for interdistrict cooperative programs pursuant to section 10-74d, (2) grants for open choice programs pursuant to section 10-266aa, or (3) grants for interdistrict magnet schools pursuant to section 10-264l.

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- (e) Notwithstanding any provision of the general statutes to the contrary, if at the end of a fiscal year amounts received by a state charter school, pursuant to subdivision (1) of subsection (c) of this section, are unexpended, the charter school (1) may use, for the expenses of the charter school for the following fiscal year, up to ten per cent of such amounts, and (2) may (A) create a reserve fund to finance a specific capital or equipment purchase or another specified project as may be approved by the commissioner, and (B) deposit into such fund up to five per cent of such amounts.]
- (c) (1) The state shall pay, in accordance with this subsection, a total tuition amount to each state charter school, which shall be the sum of the tuition amounts for each sending district sending students to the charter school. The tuition amount for each sending district shall be equal to the net current expenditures per pupil for the sending district, multiplied by the number of students attending the charter school from the sending district. The sending district's total tuition amount for the purposes of this subsection shall be the sum of the sending district's tuition amounts owed to each state charter school to which the sending district sends students.
- (2) The State Comptroller shall deduct a sending district's total tuition amount from the sending district's equalization aid grant payment to be made pursuant to section 10-262i, prior to the distribution of such grant. If, in a single sending district, the total tuition amount exceeds the equalization aid grant payment to be made to the sending district, the amount in excess of the education equalization aid grant shall be deducted from other aid for the sending district. If, in a single sending district, the total tuition amount exceeds the total state aid for the sending district, the state shall provide a grant to the charter school equal to the amount in excess of such total state aid.
- 173 (3) The State Comptroller shall disburse to each state charter school
 174 an amount equal to the charter school's total tuition amount, as

- described in subdivision (1) of this subsection. Such payment shall be made to each state charter school entitled to such payment in installments during the fiscal year as follows: Twenty-five per cent of the total tuition amount not later than July fifteenth and September fifteenth, based on estimated student enrollment on May first, twenty-five per cent of the amount not later than January fifteenth, and the remaining amount not later than April fifteenth, each based on student enrollment on October first.
 - (4) For the fiscal year ending June 1, 2012, and each fiscal year thereafter, any sending district whose equalization aid grant, pursuant to section 10-262i, is less than the equalization aid grant for the previous year shall be reimbursed, within available appropriations, by the state in accordance with this subdivision. The reimbursement amount shall be equal to one hundred per cent of the decrease that occurs for the fiscal year ending June 30, 2011, sixty per cent of such amount for the fiscal year ending June 30, 2010, and forty per cent of such amount for the fiscal year ending June 30, 2013.
 - (d) The financial responsibility for any student requiring special education who is determined to require an out-of-district placement shall remain with the sending district. If a state charter school expects that a student currently enrolled in the charter school may be in need of an out-of-district placement, it shall hold a planning and placement team meeting for such student and shall invite representatives from the sending district to participate in such meeting. Notice of the team meeting shall be provided to the special education personnel of the sending district at least five days in advance of such meeting.
 - (e) (1) The state shall provide funding to state charter schools for capital expenditures for the construction, renovation, purchase, acquisition and improvement of land, buildings and equipment. The department shall calculate the state-wide per pupil average expenditure and debt service from state and local sources for such capital expenditures and debt service, and shall multiply such amount

- by the number of students attending each state charter school. The
- 208 State Comptroller shall disburse to each state charter school the
- 209 <u>amount calculated for such school pursuant to this subsection in</u>
- 210 <u>installments during the fiscal year as follows: (A) Twenty-five per cent</u>
- of the funding in October, (B) twenty-five per cent of the funding in
- 212 January, and (C) the balance of the funding in April.
- 213 (2) In the event a state charter school receives a grant pursuant to
- 214 chapter 173, the state charter school shall reimburse the state the
- 215 amounts paid to the charter school pursuant to subdivision (1) of this
- 216 subsection for each fiscal year in which a grant payment is made. In
- 217 the event the amount paid to a state charter school pursuant to
- 218 subdivision (1) of this subsection exceeds a grant payment made in the
- 219 same fiscal year, the state charter school shall not be required to
- reimburse the state for the excess amount.
 - (f) The local or regional board of education of the [school] sending district in which the charter school is located shall provide transportation services for students of the charter school who reside in such school district pursuant to section 10-273a unless the charter school makes other arrangements for such transportation. Any local or regional board of education may provide transportation services to a student attending a charter school outside of the district in which the student resides and, if it elects to provide such transportation, shall be reimbursed pursuant to section 10-266m for the reasonable costs of such transportation. Any local or regional board of education providing transportation services under this subsection may suspend such services in accordance with the provisions of section 10-233c. The parent or guardian of any student denied the transportation services required to be provided pursuant to this subsection may appeal such denial in the manner provided in sections 10-186 and 10-187.
 - (g) Charter schools shall be eligible to the same extent as boards of education for any [grant] state grants, including, but not limited to, grants for special education, competitive state grants and grants

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239 pursuant to sections 10-17g and 10-266w.

- (h) If the commissioner finds that any charter school uses a grant under this section for a purpose that is inconsistent with the provisions of this part, the commissioner may require repayment of such grant to the state.
- 244 (i) Charter schools shall receive, in accordance with federal law and 245 regulations, any federal funds available for the education of any pupils 246 attending public schools.
 - [(j) The governing council of a charter school may (1) contract or enter into other agreements for purposes of administrative or other support services, transportation, plant services or leasing facilities or equipment, and (2) receive and expend private funds or public funds, including funds from local or regional boards of education and funds received by local charter schools for out-of-district students, for school purposes.]
 - [(k)] (j) If in any fiscal year, more than one new state charter school is approved pursuant to section 10-66bb, as amended by this act, and is awaiting funding pursuant to the provisions of this section, the State Board of Education shall determine which school is funded first based on a consideration of the following factors in order of importance as follows: (1) Whether the applicant has a demonstrated record of academic success by students, (2) whether the school is located in a school district with a demonstrated need for student improvement, and (3) whether the applicant has plans concerning the preparedness of facilities, staffing and outreach to students.
 - [(l)] (k) Within available appropriations, the state may provide a grant in an amount not to exceed seventy-five thousand dollars to any newly approved state charter school that assists the state in meeting the goals of the 2008 stipulation and order for Milo Sheff, et al. v. William A. O'Neill, et al., as determined by the Commissioner of Education, for start-up costs associated with the new charter school

270 program.

- [(m)] (1) Charter schools may, to the same extent as local and regional boards of education, enter into cooperative arrangements as described in section 10-158a, provided such arrangements are approved by the Commissioner of Education. Any state charter school participating in a cooperative arrangement under this subsection shall maintain its status as a state charter school and not be excused from any obligations pursuant to sections 10-66aa to 10-66ll, inclusive, as amended by this act.
- Sec. 4. Section 10-66hh of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
 - (a) [For the fiscal years ending June 30, 2008, and June 30, 2009, the] <u>The</u> Commissioner of Education shall establish, within available bond authorizations, a grant program to assist state charter schools in financing (1) school building projects, as defined in section 10-282, (2) general improvements to school buildings, as defined in subsection (a) of section 10-265h, and (3) repayment of debt incurred for school building projects. The governing authorities of such state charter schools may apply for such grants to the Department of Education at such time and in such manner as the commissioner prescribes. The commissioner shall give preference to applications that provide for matching funds from nonstate sources.
 - (b) All final calculations for grant awards pursuant to this section in an amount equal to or greater than two hundred fifty thousand dollars shall include a computation of the state grant amount amortized on a straight line basis over a ten-year period. Any state charter school which abandons, sells, leases, demolishes or otherwise redirects the use of a school building which benefited from such a grant award during such amortization period, including repayment of debt for the purchase, renovation or improvement of the building, shall refund to the state the unamortized balance of the state grant remaining as of the date that the abandonment, sale, lease, demolition or redirection

- occurred. The amortization period shall begin on the date the grant award is paid. A state charter school required to make a refund to the state pursuant to this subsection may request forgiveness of such refund if the building is redirected for public use.
- Sec. 5. Section 10-66jj of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):
 - (a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power, from time to time, to authorize the issuance of bonds of the state in one or more series and in principal amounts not [exceeding in the aggregate twenty million dollars, provided five million dollars of said authorization shall be effective July 1, 2008] less than five million dollars per year.
- 314 (b) The proceeds of the sale of said bonds, to the extent of the 315 amount stated in subsection (a) of this section, shall be used by the 316 Department of Education for the purpose of grants pursuant to section 317 10-66hh, as amended by this act.
 - (c) All provisions of section 3-20, or the exercise of any right or power granted thereby, which are not inconsistent with the provisions of this section are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section, and temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with said section 3-20 and from time to time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. None of said bonds shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization which is signed by or on behalf of the Secretary of the Office of Policy and Management and states such terms and conditions as said commission, in its discretion, may require. Said bonds issued pursuant to this section shall be general obligations of the

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334 state and the full faith and credit of the state of Connecticut are 335 pledged for the payment of the principal of and interest on said bonds 336 as the same become due, and accordingly and as part of the contract of 337 the state with the holders of said bonds, appropriation of all amounts 338 necessary for punctual payment of such principal and interest is 339 hereby made, and the State Treasurer shall pay such principal and 340 interest as the same become due.

Sec. 6. Section 10-66ll of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2011*):

Annually, the commissioner shall randomly select one state charter school, as defined in subdivision (3) of section 10-66aa, to be subject to a comprehensive financial audit conducted by an auditor selected by the Commissioner of Education. [Except as provided for in subsection (c) of section 10-66ee, the <u>The</u> charter school shall be responsible for all costs associated with the audit conducted pursuant to the provisions of this section.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2011	10-66aa
Sec. 2	July 1, 2011	10-66bb(a) to (c)
Sec. 3	July 1, 2011	10-66ee
Sec. 4	July 1, 2011	10-66hh
Sec. 5	July 1, 2011	10-66jj
Sec. 6	July 1, 2011	10-66 <i>ll</i>

Statement of Purpose:

To amend the statutes concerning the funding mechanism for state charter schools by allowing state charter schools to be eligible for state funding to the same extent as local and regional boards of education.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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